



THE COUNCIL
OF
THE CITY OF NEW YORK
CITY HALL
NEW YORK, N.Y. 10007

August 12, 2009

TO: Council Member Seabrook

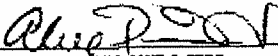
FROM: Governmental Affairs Division

RE: Resolution calling upon the United States Census Bureau to enforce a decennial census enumeration policy in which incarcerated juveniles and adults are counted in keeping with the "one person, one vote" principle inherent in the Fourteenth Amendment of the Constitution, to insure that resources for the general welfare of all citizens are equitably and appropriately distributed.

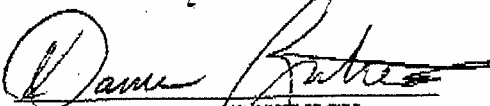
The attached material was prepared by the Governmental Affairs Division. If this material is to be introduced, please indicate below that you have received and approved the draft and please then forward four copies to Speaker Quinn, City Hall.

If you want to amend or alter the draft, please contact Damien Butvick at (212) 788-7010. In the event that you revise the attached and submit it in revised form, please send us a copy as soon as possible.


JIM CARAS *Loren Arzelrod*
Asst. General Counsel

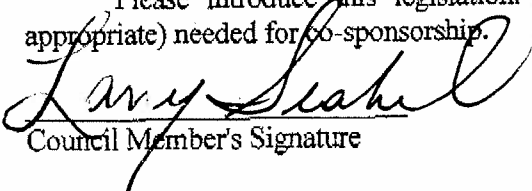

ALIX PUSTILNIK
Deputy Director
Governmental Affairs Division

LS# 7658


DAMIEN M. BUTVICK
Legislative Policy Analyst

Christine Quinn:

Please introduce this legislation. My approval is/is not (please circle where appropriate) needed for co-sponsorship.


Council Member's Signature

Res. No. ____

Resolution calling upon the United States Census Bureau to enforce a decennial census enumeration policy in which incarcerated juveniles and adults are counted in keeping with the "one person, one vote" principle inherent in the Fourteenth Amendment of the Constitution, to insure that resources for the general welfare of all citizens are equitably and appropriately distributed.

By Council Member Seabrook

Whereas, On January 10, 1867, the State of New York ratified the Fourteenth Amendment to the United States Constitution, which repealed the three-fifths compromise, a relic of the pre-abolition period that counted only sixty percent of the enslaved population for the purposes of apportionment in the House of Representatives; and

Whereas, The Fourteenth Amendment also broadened the definition of citizenship to include former slaves and their descendents, and guaranteed all citizens the rights to due process and equal protection by the government; and

Whereas, In the 1960s, the Supreme Court determined that the Equal Protection Clause of the Fourteenth Amendment supported the rule of "one person, one vote," which sought to avoid lopsided representation in government by requiring that in each state the legislative districts contain similarly-sized populations; and

Whereas, The United States Census currently counts incarcerated individuals as residents of the census tract in which they are imprisoned; and

Whereas, Over two million people are currently serving time in correctional facilities throughout the United States; and

Whereas, Most correctional facilities in the United States are not located in or close to the prisoners' pre-incarceration census tracts; and

Whereas, Despite being home to just one-fifth of the country's population, non-metropolitan areas account for three-fifths of new prison construction; and

Whereas, Only two states permit incarcerated individuals to vote in elections, and both states require that the person vote via absentee ballot from their pre-incarceration address; and

Whereas, Including non-voting prison populations in a correctional facility's census tract artificially strengthens the voting power of that tract's non-prisoner population at the expense of the residents of the prisoners' pre-incarceration census tract; and

Whereas, Inaccurate census data further disadvantages certain communities by reducing their share of government resources that are distributed on the basis of population size; and

Whereas, Excluding prisoners from their pre-incarceration census tract disproportionately harms Black and Latino communities, who experience higher rates of incarceration than other racial groups; and

Whereas, Including prisoners in a correctional facility's census tract also compromises the accuracy of the data since nearly 800,000 people in local jails are either awaiting trials or serving short sentences; and

Whereas, The New York State Constitution explicitly states that no person shall be deemed to have gained or lost a residence, by reason of his or her presence or absence while confined in any public prison; and

Whereas, The inclusion of incarcerated individuals in a correctional facility's census tract results in disproportionality, malapportionment and urban underrepresentation in the United States House of Representatives and the New York State Legislature; and

Whereas, This practice is a nullification of the principles of "one person, one vote," of the equal protection clause and of the inherent voter protections found in the Fourteenth Amendment, Fifteenth Amendment, Nineteenth Amendment, Twenty-Fourth Amendment and all subsequent voter rights resolutions adopted by the United States Congress; and

Whereas, For the sake of our city's most disenfranchised communities, it is imperative that incarcerated juveniles and adults be counted in the census tract of their pre-incarceration residence; now, therefore, be it

Resolved, That the Council of the City of New York calls upon the United States Census Bureau to enforce a decennial census enumeration policy in which incarcerated juveniles and adults are counted in keeping with the "one person, one vote" principle inherent in the Fourteenth Amendment of the Constitution, to insure that resources for the general welfare of all citizens are equitably and appropriately distributed.

DMB

LS# 7658

8/12/09